

**STATE OF VERMONT  
PUBLIC UTILITY COMMISSION**

Case No. \_\_\_\_\_

Tariff filing of Green Mountain Power requesting an )  
increase in its base rates starting January 1, 2019, to be )  
fully offset by bill credits through September 30, 2019 )

**PREFILED TESTIMONY OF  
JOHN R. FISKE  
ON BEHALF OF GREEN MOUNTAIN POWER**

**April 13, 2018**

**Summary of Testimony**

Mr. Fiske gives an overview of GMP's T&D planning principles, and supports capital additions to Distribution Substations, Lines and Equipment Purchases, and to Transmission Substations and Lines. Mr. Fiske explains how GMP is evolving its traditional T&D planning principles to leverage the benefits of storage and distributed resources on behalf of customers to assist in identifying least-cost opportunities to drive down costs of the regional bulk grid, and move to a home-, business-, and community-based energy system.

**EXHIBIT LIST**

Exhibit GMP-JRF-1 T&D Department Capital Planning Philosophy  
Exhibit GMP-JRF-2 T&D Capital Additions (2018-2019)

**PREFILED TESTIMONY OF  
JOHN R. FISKE  
ON BEHALF OF GREEN MOUNTAIN POWER**

**I. INTRODUCTION**

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**Q1. What is your name and business affiliation?**

A1. My name is John Fiske, and I am employed by Green Mountain Power (“GMP”) as Lead of Engineering.

**Q2. Please describe your educational background and business experience.**

A2. I earned a Bachelor of Science Degree in Electrical Engineering from the University of Vermont and am a Licensed Professional Engineer in the State of Vermont. Prior to my current position, I held the positions of Manager of Substation Design/Relay Protection, System Protection Engineer and Division Engineer at Central Vermont Public Service Corporation (“CVPS”). I also worked as a Manager of Engineering and System Protection Engineer at Vermont Electric Power Company in Rutland, Vermont.

**Q3. Have you previously testified before the Vermont Public Utility Commission (“PUC”)?**

A3. Yes, most recently, I have testified in the following Dockets: 7857 (Randolph Substation), 7887 (Vernon Road Substation Breaker Addition), 8029 (St. Johnsbury Substation Upgrade), 8030 (Woodstock Substation Upgrade), 8205 (Georgia Interconnection Project), 8308 (Waterbury/Duxbury Substation), and the 2017 GMP rate case (Case No. 17-3112-INV).

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**Q4. What is the purpose of your testimony?**

A4. The purpose of my testimony is to first provide a brief overview of how GMP is evolving its traditional transmission and distribution (“T&D”) planning principles to leverage the benefits of storage and distributed resources on behalf of customers to assist in identifying least-cost opportunities to drive down costs. I also describe the development of GMP’s T&D Capital Plan and support the T&D costs included in the cost of service. For purposes of my testimony, the interim period runs from October 1, 2017 to December 31, 2018 and the rate period runs from January 1, 2019 to September 30, 2019.

**Q5. How much does GMP spend each year to maintain or improve the reliability and safety of the existing T&D system for customers?**

A5. GMP expects to invest approximately \$63,671,809 million in the interim period and \$33,612,384 million in the rate period on behalf of customers to maintain or improve safety and reliability of the existing T&D system. GMP’s outstanding performance providing reliable service to our customers, as measured by SAIFI and CAIDI, as well as GMP’s Overall Customer Satisfaction Index, shows that the Company is doing a very good job identifying and prioritizing T&D project upgrades, including our blankets, with these investments. Customer satisfaction is described further in Mr. Costello’s testimony.

1 **Q6. How is GMP adapting to the rapidly evolving energy landscape while continuing to**  
2 **provide reliable power?**

3 A6. As I described in my testimony for the 2018 rate case, GMP is evolving our traditional  
4 T&D planning principles. Instead of limiting our thinking to traditional infrastructure  
5 that continues our reliance on century-old infrastructure models, our team considers how  
6 to use emerging technologies such as storage and distributed resources to better provide  
7 reliable service at a lower cost. This is described further in the testimonies of Mr. Otley,  
8 Mr. Castonguay, and Mr. Shields. At a high level, it means that we now consider  
9 whether storage, distributed resources, or a combination of both can replace what would  
10 otherwise be a traditional infrastructure upgrade, saving customers money, increasing  
11 reliability and resiliency, and making our energy delivery system more home-, business-,  
12 and community-based.

13 This is part of our larger strategy to leverage storage for grid planning and harness  
14 multiple benefit streams for customers, including reduced power and transmission  
15 expenses, reduced transmission and distribution projects, reduced power supply risk, and  
16 enhanced resiliency. In doing so, we seek to deliver on a better energy future for  
17 customers that maintains reliability, but does so in a new way, by leveraging technology  
18 as we move to a home-, business-, and community-based system.

19 At the same time, and as I describe later in my testimony, we are upgrading and  
20 modernizing the existing T&D system to ensure we continue to deliver on our  
21 commitment to reliable, safe, efficient, and cost-effective service for our customers.

22

1 **Q7. How are T&D projects helping prepare the grid for the emerging Distributed**  
2 **Energy Resources (DER) model of power delivery?**

3 A7. Many of the proposed capital additions for the T&D system will allow for more  
4 capability to interconnect additional distributed energy resources without compromising  
5 system power quality or reliability. Good examples of this are the Barre North End  
6 Rebuild and Barre South End Rebuild Distribution Substation projects. The existing  
7 infrastructure had very limited capability for interconnection of DERs. The proposed  
8 rebuild projects, although primarily driven by reliability improvement and asset  
9 management, will also provide increased distributed generation interconnection capacity.  
10 The conversion of these substations from 4.16 kV to 12.47 kV, along with the addition of  
11 a larger substation transformer, provides improved system strength for all of the Barre-  
12 area distribution circuits. This increased system strength will reduce the potential for  
13 adverse impacts (i.e. voltage flicker) due to connected DER. A stronger T&D system  
14 also will allow for increased flexibility and opportunities for utilization of emerging  
15 technologies, which can improve the overall GMP system performance.

16 GMP is also planning to explore the potential to increase distributed generation  
17 (“DG”) hosting capacity through battery storage systems for potential future  
18 implementation at substations nearing their DG hosting capacity limits. An example of  
19 this is the Panton Battery project, where GMP proposes limited testing of this capability  
20 to provide experience and learning about the requirements and potential tradeoffs related  
21 to increasing DG hosting capacity through battery storage systems. This same project  
22 will provide GMP with the opportunity to explore other potential grid-related benefits of

1 DER such as reactive power support, conservation voltage reduction (which may reduce  
 2 the number of, or completely eliminate, line regulators required on the Pantan circuit in  
 3 the future) and distribution islanding. The battery storage also provides potential benefits  
 4 of reducing the regional network service charge and of participating as a merchant plant  
 5 in the forward capacity market, energy arbitrage and frequency regulation market.

6  
 7 **II. DEVELOPMENT OF THE T&D CAPITAL PLAN**

8 **Q8. What are the criteria used to select projects to be included in the T&D Capital**  
 9 **Plan?**

10 A8. The main objectives of T&D capital expenditures are to assure the GMP T&D system can  
 11 deliver power to our customers safely, efficiently, reliably, and cost-effectively. There  
 12 are several categories of T&D projects, based on corresponding improvement criteria.

13 These include:

- 14 1. Safety - Projects to replace obsolete or deteriorated plant that may not comply  
 15 with current standards and codes, or that may have reduced functionality.
- 16 2. Service Reliability - Projects that will increase reliability by reducing the number  
 17 of outages, the duration of outages, and/or the number of customers affected by  
 18 outages.
- 19 3. Efficiency - Projects for the cost-effective reduction of system losses. These  
 20 projects include capacitor placements, line reconductoring, load balancing, circuit  
 21 reconfiguration, and voltage conversions.

1           4.     Capacity Requirements - Projects to upgrade facilities in order to avoid thermal  
 2                    overload of equipment. These projects may be the result of load growth or to  
 3                    provide backup capability (improved reliability) for another substation, circuit, or  
 4                    feeder.

5           5.     Customer Requested - Projects requested by a customer such as line extensions or  
 6                    line relocations. These customer requests include distributed generation projects  
 7                    that require capital upgrades of T&D infrastructure to enable the customer to  
 8                    interconnect with no adverse impacts.

9           6.     Regulatory and Tariff Requirements - Projects required to achieve regulatory  
 10                   compliance or to meet a contractual/tariff obligation. This might include a project  
 11                   that is the subject of a stipulation between GMP and the Department of Public  
 12                   Service (“Department”), Agency of Natural Resources, or Agency of  
 13                   Transportation (state/municipal road jobs), and projects required by our joint-use  
 14                   and third-party attachment agreements.

15           Some T&D capital expenditures do not fall into a distinct category but could fall into  
 16                   multiple categories. See also **Exhibit GMP-JRF-1** which contains additional details  
 17                   about our approach to capital planning for T&D projects.

18  
 19     **Q9. How are projects identified and selected to be included in the T&D Capital Plan?**

20     A9. The T&D Capital Plan is developed through input from different areas of GMP by means  
 21           of a comprehensive planning and budgeting process. Potential projects are identified by  
 22           reviewing the multi-year capital plans that had been established, seeking input from

1 internal and external stakeholders and using the criteria described above. From this plan,  
2 a list of potential projects is identified. Information is then gathered to develop an initial  
3 scope, which describes the purpose of each project and its design requirements in more  
4 detail. From this information, a preliminary budget estimate is developed for each  
5 project and the Engineering, Operations, and Operation Technology Teams then review  
6 the projects to identify those with the highest priority. Prioritization of projects is based  
7 on a variety of factors including input from field personnel, specific operational needs,  
8 T&D efficiency and reliability analysis, customer requests, safety considerations, cost-to-  
9 benefit ratios, capacity constraints, regulatory and tariff obligations, as well as resource  
10 availability and timing issues. From this review, a list of projects is established as the  
11 preliminary T&D capital budget for the year. These projects are then vetted through  
12 GMP's Capital Management Team process to determine the final T&D capital budget.  
13 This overall Capital Management Team process is further described in witness Brian  
14 Otley's testimony.

15  
16 **Q10. How are the estimated costs and anticipated in-service dates of T&D projects**  
17 **developed?**

18 A10. Once T&D projects to be included in the budget have been identified, more detailed cost  
19 estimates are developed. These cost estimates are developed from more detailed  
20 engineering designs and construction requirements that have been established for each  
21 project. Such estimates include stock material prices, internal labor cost estimates, and  
22 actual or previous similar quotes for direct materials and contractor services. In



1 developing the estimates, previous experience with other similar projects is also used.

2 The final step involves developing a work plan and a schedule to complete each project.

3 This work plan takes into consideration resource availability, material lead times, and

4 permit requirements. From this work plan, in-service dates are established for each of the

5 projects by adding a two-month buffer to the anticipated in-service date to allow for

6 contingencies and final accounting.

7 Cost estimates for T&D blanket work orders (“WOs”) are established by

8 reviewing historical spending in each of the functional blanket work order categories.

9 For rate-base purposes, the 5-year historical average based on actual spending adjusted

10 for inflation is compared to the current-year budgets. The lesser of the two amounts are

11 reflected in the rate base. Projects in the blanket work order categories have variable in-

12 service dates and are typically closed monthly or quarterly.

13  
14 **Q11. What efforts does GMP take to ensure that the transmission and distribution**  
15 **projects contained in the Capital Plan will be implemented consistent with the**  
16 **schedule and budgeted costs?**

17 A11. As part of the budget process, GMP develops a work plan and a schedule to complete

18 each project. Weekly Engineering and Operations meetings occur to review project

19 status. This includes a review of the assumptions regarding resource availability,

20 material lead times, and permit requirements that went into the development of the in-

21 service dates. If things have changed, strategies will be discussed to keep projects on

22 track. Examples of such strategies could be the decision to hire contractors to complete

1 work if internal resources are not available, seeking out alternative vendors should one  
2 fail to provide adequate material lead time to maintain a critical path, or adding additional  
3 dollars for screening or acquisition of a new site in the event of an unforeseen  
4 contingency. The scale of each project dictates the level of project management  
5 necessary to assure strong project controls around schedule, budget, compliance, and  
6 safety.

7 The major active capital projects are reviewed monthly as part of our overall  
8 capital management process. This includes a review of the status of individual project  
9 budgets and schedules across the Company. In the event that an unforeseen issue  
10 develops, discussions will occur to determine impacts to current projects. This would  
11 happen in the event of a large equipment failure, for example, resulting in the  
12 identification of a problem that needs addressing immediately to continue safe and  
13 reliable operations for customers. This could result in a shuffling of priorities and  
14 projects dependent on resource requirements and availability.

15  
16 **Q12. Please describe how T&D capital expenditures advance the goals of GMP and its**  
17 **customers.**

18 A12. Maintaining or improving safety and reliability of the system are the driving forces  
19 behind most T&D upgrades. T&D capital expenditures are an integral part of utility  
20 operations and directly impact our reliability, safety, and customer satisfaction. We  
21 continuously strive to improve system performance at reasonable costs. Reliability and  
22 safety improvement can be achieved in many different ways, including replacing assets

1 that are at the end of their service lives or are obsolete and can no longer be maintained or  
2 repaired, relocating lines from cross-country locations to the road, installing new  
3 technologies to improve system operability and reliability, or increasing capacity of the  
4 system to improve load serving and/or provide feeder backup capability if there is an  
5 outage.

6  
7 **III. T&D PROJECTS**

8 **Q13. Please summarize the categories of T&D projects included in the interim period and**  
9 **rate period cost of service.**

10 A13. The capital expenditure categories included in the T&D Capital Plan for the interim and  
11 rate periods include Distribution Equipment Purchases, Distribution Lines, Distribution  
12 Substations, Transmission Lines, and Transmission Substations. The Distribution  
13 Equipment Purchases category is for equipment purchases of transformers, meters, and  
14 regulators and capacitors. Per the Memorandum of Understanding (“MOU”) with the  
15 Department in last year’s rate case, any single planned capital project within the blanket  
16 work order that exceeds \$250,000 now has project-specific documentation. This will  
17 improve visibility regarding the type of projects being completed within the blankets.  
18 For this reason, the Distribution Line category now contains individual projects with  
19 expenditures estimated greater than \$250,000 as well as a blanket for projects \$250,000  
20 or less. There are also blankets within the Distribution Substations and Transmission  
21 Lines and Substations categories to cover unforeseen failures in those areas. I address  
22 each of the blankets in a separate category below.

1 **Q14. Please summarize the T&D plant additions by category for the interim period and**  
2 **rate period.**

3 A14. The table below summarizes the projected costs for T&D capital projects for both the  
4 interim period and the rate period:

<b>Category</b>	<b>Interim Period (10/1/2017-12/31/2018) (\$000)</b>	<b>Rate Period (1/1/2019-9/30/2019) (\$000)</b>	<b>Total (\$000)</b>
Distribution Substations	\$8,471	\$5,753	\$14,224
Transmission Lines	\$8,009	\$3,228	\$11,327
Transmission Substations	\$5,566	\$348	\$5,915
Distribution Equipment Purchases (blanket)	\$6,977	\$4,115	\$11,092
Distribution Lines	\$34,558	\$20,168	\$54,726
Totals	\$63,672	\$33,612	\$97,284

5  
6 More detailed information concerning projects in each of these T&D categories,  
7 including a project description, plant addition amounts, in-service dates, and project  
8 criteria is contained in **Exhibit GMP-JRF-2** and further summarized below.

9  
10 **Q15. Please describe any significant differences in the methodology used to determine**  
11 **T&D project costs in this rate filing as compared to the previous rate case.**

12 A15. In last year's rate filing, we employed a methodology to exclude growth from all  
13 individual projects and the blankets for the interim and rate periods because we based our  
14 rate period costs off of the actual costs in a test period which, of course, did not include

1 revenue associated with growth from new customers. This year, we are basing our rate  
2 period revenue off a forecast for anticipated load, which includes new revenue associated  
3 with new customers (growth). For this reason, I have not excluded growth from our  
4 T&D projects for the interim or rate periods. Please see the testimony of Mr. Ryan  
5 regarding the use of a forecast and inclusion of growth in our rate-period costs.  
6

7 **Q16. Please describe the type of projects included in the Distribution Substation category.**

8 A16. The primary type of projects included in GMP's Distribution Substation capital  
9 expenditures for the interim and rate period are reliability and safety projects, which  
10 focus on replacing substation equipment that has reached the end of its service life or  
11 become obsolete. Many of our substation transformers, breakers, reclosers, and  
12 protection systems are 30 years old or older. The probability of failure starts increasing  
13 after 30 years of service and continues to increase as the age profile for equipment  
14 increases. Although proper maintenance and diagnostic testing can extend the life of  
15 substation transformers and other equipment, eventually it must be replaced because of  
16 failure risk, obsolescence, or the unavailability of spare parts. We anticipate spending an  
17 estimated \$8,470,985 million in the interim rate period and an estimated \$5,753,109  
18 million in the rate period.  
19

1 **Q17. Can you please describe some of the types of Distribution Substation projects**  
2 **included this filing?**

3 A17. Yes. In a number of projects, GMP is conducting specific upgrades to vintage equipment  
4 that GMP has experienced issues with, such as replacing specific types of circuit breakers  
5 due to bearings sticking, close latches malfunctioning, dash pots malfunctioning, as well  
6 as spare parts becoming obsolete. GMP is also moving towards upgrading vintage  
7 technology that is no longer supported, such as Remote Terminal Units, which GMP  
8 plans to replace over a five-year period, allowing for migration to new technology  
9 utilizing modern digital communication between the master station and field devices.

10 In addition to addressing asset management of infrastructure, GMP is also  
11 undertaking some projects to improve substation reliability and operability by increasing  
12 the capacity of substations. This improves reliability for GMP customers. For example,  
13 feeder backup capability is an effective method of improving reliability. After a fault has  
14 been isolated, feeder backup allows sections of the faulted feeder to be restored from  
15 another feeder or substation until the faulted segment can be repaired. In order to achieve  
16 feeder backup capability, substation transformers and equipment must be capable of  
17 serving their normal load while being able to pick up the additional load of another feeder  
18 or substation at the same time. Increased transformer capacity allows for increased  
19 operating flexibility for feeder backup during planned and emergency outages, which  
20 improves reliability to serve present load. There are several substation projects in the  
21 interim and rate periods that are being completed to establish or enhance such backup  
22 capability.

1           For example, in 2019 an important project includes investing \$2,774,100 in the  
2 Barre South End Substation for reliability and safety improvements. The primary reason  
3 for this project is to provide greater area operating flexibility for feeder backup during  
4 planned and emergency outages, improving customers' reliability for the entire Barre  
5 area. GMP has a regulatory obligation to address the reliability issues in the Barre area,  
6 and the project is necessary to provide customers with reliable service. As described in  
7 Docket No. 8069, GMP sought authorization from the PUC to consolidate the three  
8 existing distribution voltages in the Barre area to 12.47 kV. The PUC approved the first  
9 segment of this overall strategy, namely the reconstruction and upgrade of the Barre  
10 North End substation, in its order in Docket No. 8846 dated February 16, 2017. The  
11 Barre #63 North End substation rebuild is expected to be completed in mid-2018. GMP  
12 received PUC approval for the Barre #37 South Substation, in Case No. 17-3862-PET on  
13 November 6, 2017.

14           Details regarding all distribution substation capital expenditures for the interim  
15 rate period and the rate period are provided in **Exhibit GMP-JRF-2**.

16  
17 **Q18. Please describe the type of projects included in the Transmission Line category.**

18 A18. The Transmission Line projects to be undertaken by GMP in the interim rate period and  
19 the rate period include reconductoring, structure replacements, and grid automation to  
20 address reliability, safety, and the potential overloading of lines. We anticipate spending  
21 an estimated \$8,009,046 million in the interim rate period and an estimated \$3,227,953  
22 million in the rate period. A list of the Transmission Line capital expenditures is

1 contained in **Exhibit GMP-JRF-2**, which also includes a description of each of the  
2 proposed projects. I describe one of the major transmission line projects below.

3  
4 **Q19. Can you please provide an example of the type of a Transmission Line project**  
5 **included in this filing?**

6 A19. Yes. A good example is the reconductoring work on the transmission line between  
7 Evergreen Tap and West Rutland (Line 43). This project will enhance the connectivity  
8 and consequent reliability of the 46 kV subtransmission system in Central Vermont. This  
9 reconductoring was identified in the Rutland Reliability Plan filed with the Public Utility  
10 Commission in April 2015 as a cost-effective solution to provide backup reliability to 30  
11 MW of load, currently single-sourced, as well as providing increased voltage support for  
12 the area's 46-kV network. This project will rebuild approximately 0.94 miles of 46kV  
13 transmission line from Evergreen Tap to West Rutland Substation (Line 43) with 477  
14 MCM ACSR conductor. The larger conductor on Line 43 allows this radial feed to  
15 become part of the looped transmission system in the Rutland Area. The existing Gang  
16 Operated Air Break (634) switch on Line 43 pole 1 is proposed to be replaced with a  
17 SCADA-controlled Motor Operated Load Break ("MOLB") switch, and two additional  
18 SCADA-controlled MOLB switches will be installed, both to improve system reliability.  
19 GMP will invest \$643,382 on this reconductoring project in 2019.



1 **Q20. Please describe the type of projects included in the Transmission Substation**  
 2 **category.**

3 A20. GMP's Transmission Substation capital expenditures for the interim rate period and rate  
 4 period are focused on reliability and safety projects, which involve replacing substation  
 5 equipment that has reached the end of its service life or become obsolete and  
 6 implementing power quality improvements. GMP plans to invest \$5,566,335 million in  
 7 the interim rate period and \$348,247 million in the rate period. A list of the transmission  
 8 substation capital expenditures for the interim rate period and rate period is contained in  
 9 **Exhibit GMP-JRF-2.**

10 As with the distribution substations, many of our transmission substation  
 11 transformers, breakers, reclosers, and protection systems are 30 years old or older. The  
 12 probability of failure starts increasing after 30 years of service and continues to increase  
 13 as the age profile for equipment increases. Although proper maintenance and diagnostic  
 14 testing can extend the life of substation transformers and other equipment, eventually it  
 15 must be replaced because of failure risk, obsolescence, or the unavailability of spare  
 16 parts.

17  
 18 **Q21. Please describe an example of a Transmission Substation project in this filing.**

19 A21. In the rate period, we plan on investing \$1,168,538 in the West Rutland Transmission  
 20 Substation. This project's justification is primarily reliability. The project improves  
 21 reliability with in-kind replacement of obsolete equipment such as breakers and  
 22 instrument transformers, the style and vintage of which has caused reliability problems.

1 Additional reliability enhancements are being realized with the installation of new 46kV  
 2 breakers to enable the 46kV system to be networked rather than radial. This project was  
 3 identified in the Rutland Reliability Plan filed with the Public Utility Commission in  
 4 April 2015 as a cost-effective solution to provide backup reliability to 30 MW of load,  
 5 currently single-sourced, as well as providing increased voltage support for the area's 46-  
 6 kV network. The upgrades at the West Rutland Transmission Substation consist of  
 7 adding two 46kV transmission breakers (B-4 and B-5). The two existing 1969 vintage  
 8 Oil Circuit Breakers (B-7 and B-56) will be 49 years old when replaced. GMP has had  
 9 failures of this style and vintage of breakers. The bus and line instrument transformers  
 10 are being replaced as they have reached their limit for useful life. The new breakers will  
 11 be Vacuum Circuit Breakers, which will reduce the possibility of an oil spill or leakage,  
 12 protecting the environment. The substation also will be equipped with new relays and a  
 13 security system.

14 The detailed description and project justifications for the interim rate period and  
 15 rate period for Transmission Substation work is provided in **Exhibit GMP-JRF-2**.

16  
 17 **Q22. Can you explain and give more detail on your T&D projects that exceed \$2,000,000?**

18 A22. Yes. We have four T&D projects that exceed \$2,000,000. These are:

- 19 • Project #148600 - Reconductoring Line 37 (MST to Florence) - \$2,928,944
- 20 • Project #143591 - South Brattleboro Distribution Substation Rebuild -  
 21 \$2,625,972
- 22 • Project #143593 - Barre #37 South Sub Rebuild - \$2,774,100

- 1           • Project #143595 - Barre North End Rebuild - \$2,216,427

2           We did a thorough financial analysis of each of these important projects and determined  
3           that none of them required a more detailed cost benefit analysis because they are  
4           reliability projects that do not have viable alternative solutions. This determination was  
5           reviewed and approved by the Capital Management Team as well. Exhibit 2 to the MOU  
6           establishes the standards agreed upon by the Department and GMP regarding the  
7           documentation that is required in a traditional rate case to show that a proposed capital  
8           project is known and measurable. While the MOU provides a presumption that cost  
9           benefit analyses will be done for all Major projects (those projects with costs above  
10          \$2,000,000), a cost benefit analysis is not required for projects that are:

- 11           • designated to address an immediate safety hazard;
- 12           • an in-kind replacement of equipment that is damaged or no longer  
13           functionally useful for its intended purpose;
- 14           • intended to address a regulatory requirement or is a reliability project  
15           and viable alternatives are not reasonably available for the project.

16          Each of the four projects identified above fall into the last category—reliability projects  
17          without viable alternatives. The L37 reconductoring project is a reliability project to  
18          enhance feeder backup for the Rutland area and is the least-cost alternative. The  
19          Certificate of Public Good for that project was issued on May 25, 2017 in Docket No.  
20          8867 and the project is part of the recommendations in the Rutland Reliability Plan  
21          submitted to the PUC in 2015. The PUC also approved the Rutland Area Reliability Plan  
22          Upgrade in its order in Docket No. 8867 dated May 25, 2017.

1           Similarly, the three substation projects identified above received approval from  
2 the PUC and are reliability projects without viable alternative solutions. The South  
3 Brattleboro distribution substation rebuild is a reliability project to enhance the feeder  
4 backup for the Brattleboro area, approved in Docket No. 8778 on September 12, 2016,  
5 and the Barre South End and Barre North End distribution substation rebuilds are  
6 reliability projects to enhance feeder backup for the Barre area. The PUC approved the  
7 upgrade of the Barre North End substation in Docket No. 8846 on February 16, 2017 and  
8 approved the Barre #37 South Substation rebuild in Case No. 17-3862-PET on November  
9 6, 2017.

10  
11 **Q23. Can you please explain the purpose of the T&D Blankets?**

12 A23. Yes. Blankets are generally used for categories of spending where the anticipated level  
13 and need for the spending is known based on historical experience, but the exact location  
14 of work or the individual projects that will be required cannot always be known in  
15 advance. For the Distribution Line Blanket, the projects may include but are not limited  
16 to (1) reconstruction and rebuild projects primarily for safety, efficiency, and reliability  
17 of the distribution system; (2) customer-requested line extensions, relocations, and  
18 upgrades; (3) road relocation projects (relocating T&D facilities for state- or  
19 municipality-initiated road or bridge construction); and (4) third-party reconstruction  
20 projects (telephone or cable requests to upgrade and relocate joint facilities).

21           GMP cannot dictate the timing of many of these types of projects, for example  
22 when the state or a municipality decides a line must be relocated, a customer needs a

1 service installed, a renewable energy project must be interconnected, or a car damages a  
2 pole. These events can affect the timing of construction and in-service dates for planned  
3 GMP projects, which is precisely why it is important to keep them in the blanket. This  
4 unknown schedule does not make the projects unimportant; it just means they cannot  
5 always be planned in advance like significant transmission line projects. And of all the  
6 projects GMP undertakes, these type of projects, like distribution reliability projects, have  
7 the most immediate and obvious impact on our customers through reduced and shortened  
8 outages and the quality of power delivered.

9 The need to quickly undertake these thousands of projects, coupled with the  
10 difficulty of predicting when they will occur, given the many factors affecting their  
11 timing, requires us to have a financial mechanism to address these needs quickly and  
12 efficiency. In this way, when the projects are ready to construct, GMP can get them done  
13 for our customers.

14  
15 **Q24. Can you identify the different blankets used for T&D projects?**

16 A24. There are four blanket categories in T& D capital projects: 1) Distribution Equipment  
17 Purchases, 2) Distribution Lines, 3) Distribution Substations, and 4) Transmission Lines  
18 and Substations. The Distribution Equipment Purchases blanket includes three equipment  
19 purchase blanket WOs for the purchase of transformers (WO36), meters (WO38), and  
20 regulators and capacitors (WO37). These capital purchases permit the installation of new  
21 or replacement of deteriorated, obsolete, or failed equipment on the system. The  
22 Distribution Lines blanket is for distribution line projects \$250,000 or less. This blanket

1 is for expenditures to address distribution line asset management issues, road and bridge  
2 relocations, pole replacements requested by telephone and cable companies, and  
3 distribution line enhancements to improve the safety and reliability of the system. GMP  
4 continually examines our equipment and circuits to identify capital reconstruction and  
5 additions based on asset management, outage history and impact on customers, safety of  
6 employees and customers, and cost. Blankets are also included within the Distribution  
7 Substations and Transmission Lines and Substations for project expenditures related to  
8 unforeseen needs or to replace or repair deteriorated or failed equipment in order to  
9 maintain system capability and reliability. I describe each blanket in more detail below.

10  
11 **Q25. How are the proposed blanket amounts in Exhibit GMP-JRF-2 determined?**

12 A25. Cost estimates for T&D blanket WOs are established by reviewing historical spending in  
13 each of the functional blanket work order categories. For rate base purposes, the lesser of  
14 a 5-year historical average or the actual budget, adjusted for inflation, was used. Projects  
15 in the blanket work order categories have variable in-service dates and are closed  
16 monthly or quarterly. The 5-year historical average is calculated based on the actual cost  
17 of each of the last five years and inflating that cost on an annual basis by the appropriate  
18 CPI into 2019 costs. Then each of the five inflated costs is averaged to determine the 5-  
19 year average cost. The actual budget cost is determined by reviewing the historical actual  
20 spending, the previous year's budget, and the Handy Whitman Index of Public Utility  
21 Construction Costs (which tailors construction cost indexes specifically to the utility  
22 industry) and adjusting for unusual spending (e.g. a larger number of transformers due to

1 large conversion projects such as Barre). As stated above, the lesser of a 5-year historical  
2 average or the actual budget is used for rate purposes.

3  
4 **Q26. Are there any significant differences in the way blankets are used in this filing as**  
5 **compared to previous filings?**

6 A26. Yes, in the last filing, the Distribution Line Category was one blanket for all distribution  
7 line projects. Pursuant to the MOU between GMP and the Department mentioned in  
8 response to Question 13 above, in this filing each distribution line project with an  
9 estimated cost greater than \$250,000 has been included as an individual project. Projects  
10 equal to or less than this amount have been included only in the blanket, as in the last rate  
11 case. As a result, there are 36 individual projects in the Distribution Line category, in  
12 addition to the Distribution Line blanket. GMP plans to invest \$34,558,320 million in the  
13 interim rate period and \$20,167,952 million in the rate period for the Distribution Line  
14 category.

15  
16 **Q27. Can you describe one of these 36 individual projects in the Distribution Line**  
17 **category?**

18 A27. Yes, the Bethel 28 circuit upgrade is a good example. As described in response to  
19 Question 26, the Distribution Lines Blanket and the individual projects that cost greater  
20 than \$250,000 are most often reconstruction and rebuild projects that are primarily for  
21 improving the safety, efficiency, and reliability of the distribution system. The Bethel  
22 BE-G28 circuit is one of the twenty worst circuits identified in our Rule 4.900 report. In

1 this project we will update and replace aged and highly deteriorating facilities and bring  
 2 some of the pole plant that is currently off-road to the road. The addition of a covered  
 3 spacer cable wire and bringing poles to the road will significantly improve the reliability  
 4 of this line. The project also is an effort to storm-harden the entire line in conjunction  
 5 with other projects on this circuit/line. With these efforts, we can achieve improved  
 6 reliability to the Bethel area.

7  
 8 **Q28. Please describe the type of capital expenditures included in the Distribution**  
 9 **Equipment Purchases Blankets.**

10 A28. This category includes three equipment purchase blanket WOs for the purchase of  
 11 transformers, meters, and regulators and capacitors. These capital purchases permit the  
 12 installation of new or replacement of deteriorated, obsolete, or failed equipment on the  
 13 system. The total for the three Distribution Equipment Purchase Blankets included in  
 14 rate base are \$6,977,123 million for the interim period and \$4,115,123 million for the rate  
 15 period.

16  
 17 **Q29. Please describe the type of projects included in the Distribution Line Blanket**  
 18 **category for the interim period and rate period.**

19 A29. Distribution Line Blanket projects, which include reconstruction projects and minor  
 20 additions costing \$250,000 or less can be broken out into four primary categories.

21 1. The first category consists of reconstruction and rebuild projects that are primarily  
 22 for improving the safety, efficiency, and reliability of the distribution system.



1           These projects include: voltage conversions, fuse coordination, relocation of lines  
 2           to the road to improve reliability, and replacement of old and deteriorated plant at  
 3           the end of its service life. This category includes investments in distribution line  
 4           equipment needed to facilitate distribution automation projects, as well as small  
 5           capital improvements.

6           2.     The second category is customer-requested line extensions, relocations, and  
 7           upgrades. These projects add new plant to our system to serve a new customer,  
 8           per the request of the customer. These customer requests include distributed  
 9           generation projects that require capital upgrades of our infrastructure to enable the  
 10          customer to interconnect. We follow our line extension tariff and electric  
 11          generation interconnection rules 5.100 and 5.500 to charge the customer the  
 12          appropriate contribution in aid to construction for these requests.

13          3.     The third category is for road relocation projects that involve relocating T&D  
 14          facilities where the present location interferes with state- or municipality-initiated  
 15          road or bridge construction.

16          4.     The fourth category includes third-party reconstruction projects in which a  
 17          telephone or cable company requests to upgrade and relocate joint facilities in  
 18          order to accommodate their service requirements. GMP is required to do this  
 19          work as part of the third-party attachment tariff, and joint-use and joint-ownership  
 20          agreements that currently exist with the telecommunication companies operating  
 21          in the state.

22

1

2 **Q30. Please describe the type of capital expenditures included in the Distribution and**  
3 **Transmission Substations blankets.**

4 A30. The capital blankets for the transmission substations and lines (WO32) includes  
5 individual project expenditures that are needed to replace or repair deteriorated or failed  
6 equipment in transmission substations and transmission lines in order to maintain system  
7 capability and reliability. We know these types of projects will occur based on historical  
8 experience, but don't always know the exact location of equipment that will require  
9 replacement in any given year. Typical projects in this blanket work order include but  
10 are not limited to replacement of equipment such as lightening arresters, batteries,  
11 breakers, transmission poles, and insulators. The Distribution Substation (WO34)  
12 includes a number of unforeseen individual project expenditures to replace or repair  
13 deteriorated or failed equipment in distribution substations in order to maintain system  
14 capability and reliability.

15

16 **Q31. Does this conclude your testimony?**

17 A31. Yes.